



DIRECTORATE OF AUDIT AND INSPECTION, J&K

AUDIT REPORT OF

Principal Govt. Degree College Boys Anantnag.

Conducted from 28th January 2021 to 8th February 2021

For the period 04/2018 to 12/2020

Audit conducted by

- ❖ Shri Mohd Yousouf Dar (Audit Officer)
- ❖ Shri Shabeer Ahmed Wani (Assistant Audit Officer)
- ❖ Shri Aijaz Hussain Padder (Assistant Audit Officer)

A) Introduction:-

Snap Audit on the accounts of **Principal Govt. Degree College Boys Anantnag** for the period 04/2018 to 12/2020 was taken up by the Audit party on the authority issued by Dy. Director Audit and Inspection Kashmir vide NO. 36/DDAIK/ of 2021 Dt.11 -1-2021. The Audit was commenced on 28-1-2021 and concluded on 08 -02 -2021. The charge of the office for the period covered by the present Audit was held by the following officers.

No	Name and Designation of Officer	Period
1	Prof. Bashir Ahmad Rather (Principal)	1/4/2018 to 19/10/2019
2	Prof. Mushtaq Ali (Principal)	19/10/2019 to 31/12/2019

DISCLAIMER:

The audit report has been framed on the basis of information made available by the concerned office to audit party. The Directorate of Audit and Inspection, J&K disclaims any responsibility for any mis-information or non- information on the part of auditee.

A. Sanctioned/Posted Strength of GDC Boys Anantnag.

S.No	Name of The Post	Sanctioned Strength	Posted Strength	Vacant
1	Principal	1	1	0
2	Associate Professor	117	11	27
3	Assistant Professor		75	
4	Assistant Professor (Court Orders)		4	
5	PTI	1	1	0
6	Librarian	1	1	0
	Total	120	93	27
NON GAZETTED				
1	Section Officer	1	1	0
2	Head Assistant	1	1	0
3	Accountant	1	0	1
4	Accounts Assistant	1	1	0
5	Sr. Assistant	2	0	2
6	Medical Assistant	1	0	1
7	Carpenter	1	0	1
8	Jr. Assistant	2	2	0
9	Lab. Assistant	16	14	2
10	Lib Assistant	3	1	2
11	Jr. Librarian	1	1	0
12	Technical Assistant	1	0	1
13	Electrician	1	0	1
14	Assistant PTI	1	1	0
	Total	33	22	11

Class IV				
S. No.	Name of The Post	Sanctioned Strength	Posted Strength	Vacant
1	Lab Bearers	21	5	16
2	Lib Bearers	3	1	2
3	Helpers	2	1	1
4	Orderlies	6	5	1
5	Gardeners	4	2	2
6	SafaiWalla	5	3	2
7	Chowikdars	4	0	4
8	Gas Man	2	0	2
9	Hostel Cook	2	0	2
	TOTAL	49	17	32

B. FUND POSITION LOCAL FUND.

Local fund 2018-19

S. No.	Name of the Account	Account No.	Opening Balance as on 01-04-2018	Receipt during the year	Total	Expenditure during the year	Closing balance as on 31/03/2019
1	Games Fund Account	0014040106010193	66177939.5	12958174	79136113.5	16434492	62701621.49
2	Pool Fund Account	0014040100021174	5917098	5453662	11370760	8494200	2876560
3	P G Account	0014040100014147	457815	16235	474050	0	474050
4	NSS Account	0014040500000071	882858	319667	1202525	104892	1097633
5	General Account	0014040100093166	13750251.2	13431575	27181826.5	15540689	11641137.53
6	University Account	0014010100000495	723654.15	601427	1325081.15	469114	855967.15
7	Hostal Account	0470040100021912	334307	22056	356363	87950	268413
8	Infrastructure /Maintenance Account	0014040500000154	25384	23339	48723	0	48723
9	ETCS Account	0014040510000005	0	48903	48903	0	48903

LOCAL FUND 2019-20

Name of the Account	Account No.	Opening Balance as on 01-04-2019	Receipt during the year	Total	Expenditure during the year	Closing balance as on 31/03/2020
Games Fund Account	0014040106010193	62701621.5	4665209	67366830.5	7143773.42	60223057.07
Pool Fund Account	0014040100021174	2876560	1245408	4121968	4088000	33968
P G Account	0014040100014147	474050	16385	490435	0	490435
NSS Account	0014040500000071	1097633	90001	1187634	46476	1141158
General Account	0014040100093166	11641137.5	18999148	30640285.5	3542189	27098096.54
University Account	0014010100000495	855967.15	-870437	1726404.15	1173008	553396.15
Hostal Account	0470040100021912	268413	208530	476943	10100	466843
Infrastructure /Maintenance Account	0014040500000154	48723	5818	54541	0	54541
ETCS Account	0014040510000005	48903	1691	50594	0	50594

LOCAL Fund 2020-21

S. No.	Name of the Account	Account No.	Opening Balance as on 01-04-2020	Receipt during the year	Total	Expenditure during the year	Closing balance as on 31/12/2020
1	Games Fund Account	0014040106010193	60223057.1	14199588	74422645.1	6140556	68282089.07
2	Pool Fund Account	0014040100021174	33968	9390614	9424582	9132183	292399
3	P G Account	0014040100014147	490435	10965	501400	0	501400
4	NSS Account	0014040500000071	1141158	292774	1433932	61108	1372824
5	General Account	0014040100093166	27098096.5	11676703	38774800	22581212	16193587.95
6	University Account	0014010100000495	553396.15	271106	824502.15	194425	630077.15
7	Hostal Account	0470040100021912	466843	10438	477281	0	477281
8	Infrastructure /Maintenance Account	0014040500000154	54541	6267	60808	0	60808
9	ETCS Account	0014040510000005	50594	1131	51725	0	51725

C. Fund Position Central Sponsored Schemes

Central Sponsored Schemes 2018-19

Name of the Account	Account No.	Opening Balance as on 01-04-2018	Receipt during the year	Total	Expenditure during the year	Closing balance as on 31/03/2019
TEDP Account	0023002100029045	95245.57	157609	252854.57	234408.57	18446.00
2 RUSA Account	0023000100233482	342447.30	11474.00	353921.30	225000.00	128921.30

Central Sponsored Schemes 2019-20.

S. No.	Name of the Account	Account No.	Opening Balance as on 01-04-2019	Receipt during the year	Total	Expenditure during the year	Closing balance as on 31/03/2020
1	TEDP Account	0023002100029045	18446	42.1	18488.10		18488.10
2	RUSA Account	0023000100233482	128921.30	418418.16	547339.46	225014.16	322325.30

Central Sponsored Schemes 2020-21

S. No.	Name of the Account	Account No.	Opening Balance as on 01-04-2020	Receipt during the year	Total	Expenditure during the year	Closing balance as on 31/12/2020
1	TEDP Account	0023002100029045	18488.10	0.00	18488.10	0.00	18488.10
2	RUSA Account	0023000100233482	322325.30	5925.00	328250.30	150000.00	178250.30

D) Excess /Surrender Statement for the year 2018-19,2019-20 & expenditure statement ending 12/2020 are enclosed for ready reference.

1. Institutional Vision & Mission

The vision of the college is to provide quality education in academic and in professional field and to develop high quality personals ingrained in ethics, wisdom and creativity and to provide opportunity for the pursuit of knowledge and all around development.

Executive Summary

- I. Name of office:** -Principal Government Degree College
Boys Anantnag.
- II. Period under current audit :** 04/2018 to 12/2020
- III. Duration of internal audit:** 08 working days

The Government Degree College Boys Anantnag has been established in the year 1950. The GDC Anantnag is located adjacent to Dak Bungalow Anantnag. The DDO powers of the College are vested with Principal. The DDO is operating upon funds falling under heads viz 2202, 4202, 2071 pension & other retirement benefits upon District Treasury Anantnag. During test check of records some Deficiencies has been observed by audit in respect of the office of the Principal GDC Anantnag while incurring funds released by higher ups. These Deficiencies include unrealistic budget estimation results huge surrender of funds under various object heads ranging from 4% to 100%. The college has purchased huge material from open market on the recommendations of the various Advisory Committees existing in the college without resorting to e-tendering system and without obtaining NOC from the Departments meant for providing such material or services. SICOP has been chosen for supply of material without floating tenders. The University Grants Commission has sanctioned /allotted grants to the tune of Rs.102.00 lacs as per X11 plan CPE guidelines under the Non- recurring and recurring heads. The grant so provided was supposed to be utilized in 05 years, but the college authorities showed dismal performance in its utilization and were able to book expenditure to the tune of Rs.5698873/ only from the principle amount. The unutilized balance of Rs. 5312489/ of which principle amount of Rs. 4501127/= interest amount of Rs. 811362/ has been refunded to UGC after the expire period of 05 years. The college has made purchases from the open market to the tune of Rs. 9.05 lacs without adhering codal procedure. The Government in Higher Education Department has granted financial autonomy to the principals of Govt. Degree Colleges for their academic and infrastructural development and has authorized them to incur expenditure from the available local fund of the colleges but within the ambit



Part B

Payment of wages to need based labours to the tune of Rs.114.01 Lacs out of local fund ,justification thereof.

Criteria : The guidelines issued by the higher education department in respect of collection /distribution of college fees of the students to be distributed among various sub heads for maintenance of individual cash book for each and every activity for which local funds have been distributed/ earmarked for a particular activity. A circular in this regard has been issued by the higher Education Department under NO;- HE/GEN/70/2002 dated 10/4/2003 where under guidelines have been issued with regard to spending out of the different funds created out of admission fees of the students for the welfare of the college and students community. Under the guidelines 18 numbers of components were to be created under local fund viz Motor Vehicle, Students Welfare fund, Games fund, excursion fund, library fund, Redcross fund, building fund etc. under Sub -Rule * of the circular funds of subjects Tour & excursion funds created can be interchanged for making payment of wages of Need Base staff of the college, no other fund can be interchanged except with the concurrence of Higher education Department besides the principals have been directed to engage daily wage staff ever required for periods as may be necessary . However the number of local fund employees required shall be reviewed from time to time in order to ensure that they do not become unnecessarily a sink for the local fund.

Condition: During the test check of records it has been observed that the college has violated the instructions contained in circular NO: HE/GEN/70/2002 dated 10/4/2003 as the college has not only interchanged the Games fund, Motor vehicle fund and many other funds in payment of wages but has almost interchanged all the fund accounts in making payment of wages to the need base employees and incurred an expenditure of RS. 11401032/- on the wages of need based labours during the period of audit i.e 4/2018 to 12/2020. Details are as under:



S. No.	Name of the Account Head	Expenditure w.e.f. 03/2018 to 02/2019 Total wages paid	Expenditure w.e.f. 03/2019 to 03/2020 Total wages paid	Expenditure w.e.f. 01-04-2020 to 31-12-2020 Total wages paid	Total
1	Reading Room Fund	442759	459475	571275	1473509
2	Games Fund	551640	593100	657975	1802715
3	College Maint. Fund	214975	174375	143050	532400
4	Motor Vehicle Fund	250700	254300	211500	716500
5	Misc. Fund	75300	12000	22000	109300
6	Computer Application Fund	791025	868025	760566	2419616
7	Lab Develop. Fund	908325	902850	414750	2225925
8	BCA	594500	676958	652650	1924108
9	Biotech Fund	19800	1600	81900	103300
	Total	3849024	3942683	3515666	11307373

Cause : No cogent Reasons.

Impact: The students are deprived from the activities for which funds have been collected.

Recommendations: The Expenditure of Rs.11401032/in violation of instructions may be justified to audit, besides the amount may be got regularized by the sanction of competent authority in light of circular issued by the Higher Education Department under NO:- HE/GEN/70/2002 dated 10/4/2003.

2. Non preparation of service books.

Criteria: Article 267-B of J&K CSR Volume-I envisages all events like earned leave, extraordinary leave, periods spent on training , periods of suspension , participation in strikes, interruptions , unauthorized spells, overstay of joining time etc having impact on qualifying service and leave encashment shall be recorded in the service book of the employee by the employer at the time of

and technically sanctioned by the competent authority and sufficient funds were available to cover the charge. It was highly regular and objectionable to start work or purchase the items without first arranging funds. In case of emergency in rare cases the fact was to be reported immediately to the higher authorities for allocation of funds to clear the liability so that same was cleared before the close of financial year, besides the fact of such creation reported to the Accountant General.

Condition: During the test check of records it reveals that the College accepted bills of huge amounts against which meager funds were released obviously due to paucity of funds thereby creating a liability of Rs.46.30 lacs. As detailed below:-

S.NO	Year	Particulars	Amount in Lacs
1	2019-20	Additional 04 class rooms constructed by JKPCC	42.30
2	2019-20	Women's Hostel constructed by JKPCC	4.00
	Total		46.30

Cause: There was nothing on record to establish the reasons for making part payments by the Department and creates liability.

Recommendations: The Principal GDC Anantnag should justify why the liability has been created ,besides measures taken to liquidate the liabilities to known to audit.

4. Unrealistic preparation of Budget Estimates resulting Surrender of Rs.589.79 lacs.

Criteria: As per rules laid down in the Budget Manual,.Budget Estimates for the financial year should be forecasted as realistically as possible.

Condition: As per the information furnished/records test checked ,it was observed that the funds to the extent of Rs.4038.07lacs were allotted under different heads of account against which expenditure was incurred to the extent of Rs. 3448.28-lacs during the period 2018-19 & 2019-20 indicating the underutilization of funds to the extent of Rs.589.79lacs which got surrendered as per details given below:

Yet to Recruit					3
Sanctioned by the Management/Society or Other Authorized Bodies					6
Recruited	6	0	0		6
Yet to Recruit					0

C) Scope of audit

The concurrent audit covers all relevant financial accounts operated by the college regarding all activities as well as the verification of stock/materials/stores both movable and immovable of the institute.

D) **Audit criteria:** Audit of the college is conducted on concurrent basis as well as on snap basis by the concerned competent authority.

E) **Administrative inspection:** The Administrative department is supposed to conduct Administrative inspection as a routine matter. However no such inspection has been conducted by higher authorities during the period of audit under report.

F) **Physical verification:** The physical verification is conducted on interval basis by the committees formulated in the institution for the same. Relevant committees are framed and reconstituted year after year.

G) Snap audit:

A recent snap audit was conducted from 28th January 2021 to 8th February 201 covering a period of 04/2018 to 12/2020 by the Directorate of Audit and Inspection, J&K.

PART – II (B)

Para 1: Inadmissible payment of arrears to the tune of Rs. 111.90 lacs in violation of Rule 2.43 of J&K Financial code Volume-I

Reply: The arrears to the Assistant Professors were paid to them in terms of Govt. Order No. 195 & 196- HE of 2015, dated: 23-06-2015 for the period 7/2010 to 6/2015 also vide HE-83 of 2018 for the period of 9/2016 to 1/2018, GO No 274-HE of 2018 dated 16-04-2018 read with SRO 284 of 2009 dated 03-09-2009. The placements were approved by the competent authority and there was no riding in either of above orders with regard to non-payment of arrears or payment retrospectively. It is as such requested that Para may please be dropped on the administrative responsibility of the department.

Para 2: Construction of incomplete building Block “B” (Additional 4 Class Rooms), cost overrun of Rs. 222.30 lacs and time over run of 18 years.

OFFICE OF THE PRINCIPAL
Government Degree College, Anantnag
Khanabal, Anantnag – 192101 (J&K)



www.qdcboysang.ac.in

NAAC ACCREDITED GRADE "B" (CGPA: 2.53)

Mail:- principal@qdcboysang.ac.in

01932-222308

Fax: 01932-223509

/IQAC/

/21/

Dated:

Reply: The Assistant Director Planning Higher Education Department Vide his Letter No. HE/Plan/247/2016 dated 24-10-2016 has conveyed approval for the construction of incomplete building Block "B" in the College for execution through JKPCCLtd. At an estimated cost of Rs. 222.30 lacs, besides conveyed authorisation for utilisation of Rs. 200.00 lacs out of Local/Pool Funds available with the college for completion of the incomplete structure of 4 class rooms out of funds available with the college for completion of the incomplete structure of 4 class rooms out of the already approved 12 rooms, Higher Education Department is the Project Authority, who entrusted the execution to the JKPCCLtd (Executing Authority). This office had no role either in Projection or Execution of the Project except release of funds and monitoring of the Project. The project stands completed in all aspects and handed over to the College. It is as such requested that Para may please be dropped. (See appended pages from 1 to 26)

Para 3: Execution of works by SICOP for Rs. 90.63 lacs irregular expenditure thereof.

Reply: This office placed funds at the disposal of General Manager SICOP for the construction of boundary walling of the college for an amount of Rs. 63.70 lacs and also an amount of Rs. 26.53 lacs was forwarded to SICOP for renovation of/up gradation of Chemistry Block, this includes the furniture purchased from SICOP an amount of Rs 3.63 lacs. The intention of the department was that the SICOP is a Govt. Undertaking and is technical wing for the purpose of construction works. This office came to know through Audit that J&K SICOP has no mandate to execute any construction work of any private or Government department and as per Codal provisions. All the construction works are to be got executed through a regular works executing agency i.e. Public Works Department, Project Construction Corporation etc., having expert technical manpower. The instructions shall be followed in letter and spirit in future. It is as such requested that Para may please be dropped.

Para 4: Non-deduction of service tax of Rs. 10.34 lacs

Reply: The executing agency in relevant cases charge service tax by their own from the concerned in real time basis, since there is no role of college in charging the same. Hence, this para may kindly be dropped from observations.

Para 5: Non-maintenance of leave accounts irregular payment of Rs. 86.55 lakh

Reply: The college has started maintaining a separate consolidated leave account register for the staff from this session along with recording of the same in their respective service records if any availed by them. Hence the para may please be dropped.

Para 6: Purchase without tendering for Rs. 115.01 lacs

Reply: These purchases were made on the basis of Rate Contracts framed by the District Level purchasing committee and in some cases; purchases were made in open market only after ascertaining reasonability of rates by the Purchasing Committee framed by the College. It is as such requested that Para may please be dropped on the administrative responsibility of the department.

During the said financial year, employees covered under NPS were allowed Rs. 200000 as deduction of total income on account of savings {Rs 150000 U/S 80C and Rs. 50000 U/S 80CCD (1b) as an additional deduction, over and above the benefit of Rs. 150000} instead of Rs. 150000 to other categories of employees (GPF Subscribers). It is as such requested that Para may please be dropped (See appended pages from page no 261 to 418)

Para 14: Test check of library records-outstanding of books worth Rs. 0.78 lacs.

Reply: In reply it was stated that after checking the records available in the college library it has been found that most of the books have been recovered. However, the records reveal that some of the books are in possession of the serving faculty and students on rolls as a routine manner. It is as such requested that this Para may please be dropped.

PART-IV

Best Practices:

The college has introduced following Innovations and best practices during the last five years

1. Adoption of schools (Higher Secondary School Wanpoh along with High, Middle and Primary level schools under its cluster) and other schedule tribe students (Gujjar and Bakerwal students) for their enhanced infrastructure and academic development.
2. Felicitation of teachers as best teachers for an academic year for increased positive competitiveness among them.
3. Counseling, guidance and classes for competitive exams so as to help the students in achieving their goals of cracking national and state level civil service examinations and other such related examinations.
4. Established student-college relationship using social media, like face book web feedback and feedback forms.
5. Providing of e-content/ handouts to students for easy assessing of learning material.
6. Developed a number of green areas for creating ambient safe environment.
7. Monthly inspection meeting with different departments by IQAC to assess the academic progress.
8. Wi-Fi enabled campus.

Yours faithfully


Prof/Dr. Muzaffar Ahmad Bhat
PRINCIPAL

CC/-

- 1- Director Finance, Higher Education Department, Civil Secretariat, Srinagar for information.
- 2- Office Records.



/21/

Dated:

Para 7: Local Fund with unspent balance of 589.24 lacs.

Reply: The Local Fund balances remained unspent because of closure of markets in view of abrogation of Article 370 and COVID-19 lock down. The balances will be neutralized during next few months and compliance thereof shown to audit visiting next. It is as such requested that Para may please be dropped on the administrative responsibility of the department.

PART-III

AIR 12/2000 To 10/2001

Para- 5: Stock/Store shortage.

Reply: The shortage pointed out against the ex-store keeper was processed for recovery but the official approached the Hon'ble Court and matter is sub-judicial and is still pending. Compliance thereof will be shown to audit party visiting next.

AIR 1/2013 to 04/2016

Para-4: Execution of works without obtaining Administrative approval/Technical sanction to the extent of Rs. 608.21 lacs.

Reply: Regarding the query raised in the Para, it is to submit that during the previous years for which the Audit Inspection has been carried out, it was a procedure to approach the Administrative Department with the proposal for construction of any project along with DPR prepared by any Government Agency like R&B, JKPC etc. It is only after the department's satisfaction that funds were released by them in favour of the executing agencies. The details of works done and amount involved regarding this Para are as below...

Serial no.	Name of work	Est. Cost	AA/TS Accorder	Year of start	Exp.	Agency
1	c/o Auditorium	520.04	no	July-05	462.24	R&B Div
2	p/f of furniture in hostel building seating in exam hall	35.00	no		28.30	SICOP
3	RE-PAIR & RENOVATION OF CLASS ROOM BLOCK (B)	32.31	no	2014	24.06	SICOP
4	Re-pair & renovation of Bio technology	14.42	no	2014	13.21	SICOP
5	Women's hostel	75.00		2010	74.40	SICOP
6	Re pair & renovation of chemistry block	32.53		March 2015	6.00	JKPCC
Total		709.30			608.21	

All the relevant and required documents (DPR, AAA and Sanction Letter, etc.) are appended from page no 27 to 260. It is as such requested the Para may kindly be dropped from observations.

Para 11: Less deduction of Income Tax - Rs 0.73 lacs.

Reply: Regarding the query raised in this Para, it is to submit that the recoveries pointed out by team have been conveyed to the concerned officials who in turn filled their revised income tax return and have got the matter sorted out.